



# MINUTES

## Special Meeting of Council

January 24, 25 and 26, 2023  
9:00 AM  
Council Chambers/Hybrid

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**Present:** Mayor Bill Gordon  
Deputy Mayor Jack Contin  
Councillor Beth Prost  
Councillor Bill Meridis  
Councillor Catherine MacDonald  
Councillor Jamie-Lee Ball  
Councillor Jim Downer  
Councillor Roberta Bald  
Councillor Sheldon East

**Regrets:**

**Also Present:** Acting CAO Andy Campbell  
Clerk Sherri Edgar  
Executive Director - Planning, Building and By-law Adam Farr  
Chief Financial Officer Lindsay Barron  
Deputy Clerk Sarah Cathcart  
Manager of Operations Dylan Flannery  
Manager of Human Resources Mara Vande Beek

1. Call to Order

The Mayor called the meeting to order January 24, 2023 at 9:00 am. The Mayor advised that the Special Meeting of Council is being held to consider the proposed 2023 Budget. The Meeting is scheduled to take place over 3 days but could conclude sooner depending on how quickly the deliberation process advances. Conclusion of deliberations would result in adoption of the 2023 Budget.

Council

Councillor MacDonald - January 26, 2023 was absent from 11:50 a.m. to 12:30 p.m.

Additional Staff Present

Andre Pepin, Manager WWTC - January 24, 25  
Richard Renaud, Director of Emergency Services/Fire Chief - January 25  
Ritch Lowell, Deputy Fire Chief - January 24, 25  
Mitch Sobil, Manager of Engineering - January 24, 25,  
Angela Grenier, Manager of CXO - January 25

Jim Reichheld, Fleet, Facilities & Assets Supervisor - January 24, 25, 26  
Dylan Flannery, Operations Manager - January 24, 25, 26  
Karen Mealing, Cultural Development Coordinator - January 24, 25, 26  
Julie Ellery, Law Clerk - January 26  
Mara Vande Beek - January 24, 25, 26

## 2. Declarations of Conflict of Interest

- 2.1 Councillor Jamie-Lee Ball declared a Conflict of Interest with respect to the tax supported Budget under item f) Environment & Infrastructure - NSSRC section on the Budget Schedule, as her children attend the Boys and Girls Club.
- 2.2 Deputy Mayor Jack Contin declared a conflict with respect to the tax supported Budget under item f) Environment & Infrastructure - NSSRC section on the Budget Schedule, as his wife is Executive Director of the Askennonia Seniors Centre at the NSSRC.

## 3. Approval of Agenda

### 3.1 **RES-2023-30**

**Moved by Beth Prost  
Seconded by Jim Downer**

**That the contents of the Special Meeting of Council regarding the 2023 Budget held January 24, 25, 25, 2023, be approved.  
CARRIED**

## 4. Reports

### 4.1 CSR-2023-7 2023 Budget Approval

Council reviewed Staff Report CSR-2023-7 2023 Budget Approval with the following recommendations:

That Staff Report CSR-2023-7, 2023 Budget Approval, dated January 24, 2023, be received; and

1. That Council approve the 2023 tax supported base operating budget, with total gross expenditures of \$35,350,937 and a net property tax levy requirement of \$27,183,006.
2. That Staff initiated Service Level Change Requests (SLCR) as outlined on page 38 of the 2023 draft budget document with a net tax levy reduction of \$82,172 and net utility rates reduction of \$26,260 be approved.
3. That additional Staff initiated Service Level Change Requests (SLCR) included in the Analysis section of Staff Report CSR-2023-7 with a net tax funded savings of \$12,500 be approved and added to the 2023 Operating Budget.

4. That Council initiated Service Level Change Requests (SLCR) included in the Analysis section of Staff Report CSR-2023-7 with a net tax funded cost of \$64,500 be approved and added to the 2023 Operating Budget. (3 and 4 being combined into one Friendly amending motion)
5. That 2022 insurance premium relief to the Midland Cultural Centre of \$20,070 be XXXX.
6. That the 2023 Capital Budget, with total new requested expenditures of \$13,123,749 be approved. i) Defer Project #385-1111 Gardens on the Pier \$60,000 to 2024 ii) Defer Project #385-8003 Harbour Master Plan \$75,000 to 2025 iii) Remove Project #750-1111 Hostile Vehicle Mitigation/Intersection Barriers \$92,000.00 1v) Defer Project #129-1111 Council Chambers \$30,000 to 2024. (Amendment to Amended motion M-J.B. S. B.M. to remove 385-8003 defeated)
7. That 2022 capital project amendments for projects carried forward to 2023, totaling \$111,258, as outlined in the Analysis section of Staff Report CSR-2023-7 be approved, and added to the 2022 Capital Budget.
8. That Committee requests as outlined on page 39 of the 2023 draft budget document with capital costs totaling \$44,000 be approved and added to the 2023 Capital Budget.
9. That Council requests included in the Analysis section of Staff Report CSR-2023-7 with capital costs totaling \$617,600 be approved and added to the 2023 Capital Budget.
10. That Council adopt that 10-year Capital Plan as presented in the 2023 draft budget, as amended.
11. That Council approve the 2023 water supported operating budget, with total gross expenditures of \$3,765,735.
12. That Council approve the 2023 wastewater supported operating budget, with total gross expenditures of \$4,290,276.
13. That the new water and wastewater rates take effect March 1, 2023.
14. That staff be directed to present the 2023 Water and Wastewater Rates By-law for Council's consideration at the next regular meeting of Council.
15. That water bill relief of \$5,635 to the Bridge Club for their April 2021 bill be XXXX.
16. That pursuant to Ontario Regulation 284/09, Staff Report CSR-2023-7 serve as the method for communicating the exclusion of the following estimated expenses from the 2023 budget:
  - a. Amortization expense - \$4.5 million
  - b. Post-Employment Benefits - \$1.9 million
17. That in accordance with s.s.5(1) of the *Development Charges Act*, 1997 and s.5 of Ontario Regulation 82/98, it is Council's clear intention that any excess capacity provided by any of the above-referenced capital works will be paid for by future development charges.
18. That staff be directed to present the 2023 Fees and Charges By-law for Council's consideration at the next Regular Meeting of Council:

19. That Staff be directed to present the 2023 tax rate by-law for all classes of property assessment for Council's consideration at a future meeting.

Council agreed to address each Recommendation as separate Motions during the 3 day Budget Deliberations.

**RES-2023-31**

**Moved by Catherine MacDonald  
Seconded by Jim Downer**

**That Staff Report CSR-2023-7, 2023 Budget Approval dated January 24, 2023, be received; and**

**11. That Council approve the 2023 water supported operating budget, with total gross expenditures of \$3,765,735.00  
CARRIED**

**RES-2023-32**

**Moved by Jack Contin  
Seconded by Roberta Bald**

**12. That Council approve the 2023 wastewater supported operating budget, with total gross expenditures of \$4,290,276.  
CARRIED**

**RES-2023-33**

**Moved by Jamie-Lee Ball  
Seconded by Sheldon East**

**13. That the new water and wastewater rates take effect March 1, 2023.  
CARRIED**

**RES-2023-34**

**Moved by Jim Downer  
Seconded by Beth Prost**

**14. That staff be directed to present the 2023 Water and Wastewater Rates By-law for Council's consideration at the next regular meeting of Council.  
CARRIED**

**RES-2023-35**

**Moved by Jim Downer  
Seconded by Beth Prost**

**6. That the 2023 Capital Budget, with total new requested expenditures of \$13,123,749 be approved, as amended:**

- i) Defer Project #385-1111 Gardens on the Pier \$60,000 to 2024**
  - ii) Defer Project #385-8003 Harbour Master Plan \$75,000 to 2025**
  - iii) Remove Project #750-1111 Hostile Vehicle Mitigation/Intersection Barriers \$92,000.00**
  - iv) Defer Project #129-1111 Council Chambers \$30,000 to 2024.**
- CARRIED**

**RES-2023-36**

**Moved by Roberta Bald  
Seconded by Bill Meridis**

**7. That 2022 capital project amendments for projects carried forward to 2023, totaling \$111,258, as outlined in the Analysis section of Staff Report CSR-2023-7 be approved, and added to the 2022 Capital Budget.**

**CARRIED**

**RES-2023-37**

**Moved by Bill Meridis  
Seconded by Jamie-Lee Ball**

**10. That Council adopt that 10-year Capital Plan as presented in the 2023 draft budget, as amended.**

**CARRIED**

**RES-2023-38**

**Moved by Jack Contin  
Seconded by Jamie-Lee Ball**

**That the tax supported 2023 Budget for Council and Committees be approved in principle.**

**CARRIED**

**RES-2023-39**

**Moved by Sheldon East  
Seconded by Jim Downer**

**That the tax supported 2023 Budget for Administration be approved in principle.**

**CARRIED**

**RES-2023-40**

**Moved by Sheldon East**

**Seconded by Jamie-Lee Ball**

**That the tax supported 2023 Budget for Corporate Services be approved in principle.**

**CARRIED**

**RES-2023-41**

**Moved by Sheldon East**

**Seconded by Beth Prost**

**That the tax supported 2023 Budget for Fire be approved in principle.**

**CARRIED**

**RES-2023-42**

**Moved by Beth Prost**

**Seconded by Jamie-Lee Ball**

**That the tax supported 2023 Budget for Planning, Building, By-law and Parking be approved in principle.**

**CARRIED**

**RES-2023-43**

**Moved by Beth Prost**

**Seconded by Sheldon East**

**That the tax supported 2023 Budget for Environment and Infrastructure be approved in principle for the following:**

**i) Engineering**

**ii) Operations**

**iii) Transit**

**iv) Culture, Tourism & Harbour**

**CARRIED**

***\*\*Having declared a conflict of Interest, Deputy Mayor Contin and Councillor Ball vacated their Council seats.***

**RES-2023-44**

**Moved by Beth Prost  
Seconded by Sheldon East**

**That the tax supported 2023 Budget for Environment and Infrastructure be approved in principle for the NSSRC, as amended:**

- i. **That the fees schedule be revised to include a 3 hour minimum where appropriate;**
- ii. **That the user fees schedule for the NSSRC not be increased for 2023**

**CARRIED**

**\*\*Deputy Mayor Contin and Councillor Ball returned to their seats.**

3. **Motion to recess and resume January 25, 2023**

**RES-2023-45**

**Moved by Bill Meridis  
Seconded by Roberta Bald**

**That this Special Meeting of Council regarding the 2023 Budget held on January 24,2023 recess at 4:16 p.m. and resume tomorrow, January 25, 2023, at 9:00 a.m.**

**CARRIED**

4. **Call to Order January 25, 2023**

The Mayor called the meeting to order at 9:00 a.m. The Mayor stated that this Special Meeting of Council is being held to consider the proposed 2023 Budget. This is day 2 of deliberations.

5. **Staff Report CSR-2023-7 2023 Budget Approval (cont'd)**

- 5.1 **CSR-2023-7 2023 Budget Approval**

Council continued the Budget Deliberations to consider the Recommendations as set out in the Staff Report CSR-2023-7.

As per the Town's Procedure By-law 2022-2, Council agreed to consider Recommendation #2, #3 and #4, as one Motion and split each Motion so that each item would be voted on separately which would result in one Motion for the final Recommendation #2 as amended.

**Moved by Beth Prost  
Seconded by Jamie-Lee Ball**

**Approve the Arborist position in the operations Division (\$61,500).**

**CARRIED**

**Moved by Jamie-Lee Ball**

**Seconded by Beth Prost**

**Recommendation #2 Amending Motion**

**That Council amend initial request and implement a \$50 yearly Boat Launch and Parking fee for Midland Residents.**

**Defeated**

**Moved by Bill Meridis**

**Seconded by Catherine MacDonald**

**Approve the Resident Boat Launch and Parking Pass in the Harbour Division (\$80,000).**

A Recorded Vote was requested

	<b>YES</b>	<b>NO</b>
Bill Gordon	x	
Jack Contin	x	
Beth Prost	x	
Bill Meridis	x	
Catherine MacDonald	x	
Jamie-Lee Ball		x
Jim Downer		x
Roberta Bald	x	
Sheldon East		x

**Carried**

**Moved by Beth Prost**

**Seconded by Jamie-Lee Ball**

**Approve the Culture and Special Events Coordinator position in the Culture and Community Division (\$69,654).**

A Recorded Vote was requested

	<b>YES</b>	<b>NO</b>
Beth Prost		x
Jamie-Lee Ball	x	
Bill Gordon	x	
Jack Contin	x	
Bill Meridis		x
Catherine MacDonald		x
Jim Downer	x	
Roberta Bald		x
Sheldon East	x	



**Carried**

**Moved by Beth Prost**

**Seconded by Jamie-Lee Ball**

**Approve the Customer Experience Representative position in the Customer Experience Office Division (\$27,000).**

A Recorded Vote was requested

	<b>YES</b>	<b>NO</b>
Bill Gordon		X
Jack Contin		X
Beth Prost		X
Bill Meridis		X
Catherine MacDonald		X
Jamie-Lee Ball		X
Jim Downer	X	
Roberta Bald		X
Sheldon East		X

**DEFEATED.**

**Moved by Beth Prost**

**Seconded by Jamie-Lee Ball**

**Recommendation #2 Amending Motion**

**That one full time equivalent Staff at a cost of \$76,000 in the Municipal Law Enforcement Division be approved.**

A Recorded Vote was requested

	<b>YES</b>	<b>NO</b>
Bill Gordon	X	
Jack Contin		X
Beth Prost		X
Bill Meridis		X
Catherine MacDonald		X
Jamie-Lee Ball	X	
Jim Downer	X	
Roberta Bald	X	
Sheldon East	X	

**Carried**

**Moved by Beth Prost**

**Seconded by Jamie-Lee Ball**

**Approve the Sesquicentennial Reserve Fund in Culture and Tourism Division (\$23,000).**

**DEFEATED**

**Moved by Beth Prost  
Seconded by Jamie-Lee Ball**

**Approve Theodore The Tugboat in Culture and Tourism Division (\$37,500).**

**DEFEATED**

**That Council eliminate Summer Student Staff Complement, Town Wide at a savings of \$352,740.**

**\*\*Given the time of day, this Motion was tabled and discussed on day #3 January 26, 2023.**

**\*\*Mayor Gordon requested that the Deputy Mayor assume the role of Chair as he presented an amending Motion. Deputy Mayor Contin assumed the Chair for this item\*\***

**RES-2023-46**

**Moved by Bill Gordon  
Seconded by Sheldon East**

**Recommendation #2 Amending Motion**

**That the 2023 Budget request by EDCNS in the amount of \$168,814 be reduced by 50% to \$84,407 provided that there are no contractual obligations preventing a unilateral reduction and funding by the Town of Midland.**

A Recorded Vote was requested

	<b>YES</b>	<b>NO</b>
Bill Gordon	X	
Jack Contin	X	
Beth Prost	X	
Bill Meridis	X	
Catherine MacDonald	X	
Jamie-Lee Ball	X	
Jim Downer		X
Roberta Bald	X	
Sheldon East	X	

**Carried**

**RES-2023-47**

**Moved by Bill Gordon  
Seconded by Sheldon East**

**That the 2023 Budget for EDCNS in the amount of \$84,407 be approved.**

**Carried**

**\*\*The Mayor assumed the Role of Chair.**

**6. Motion to recess and resume January 26, 2023**

**RES-2023-48**

**Moved by Catherine MacDonald**

**Seconded by Sheldon East**

**That this Special Meeting of Council regarding the 2023 Budget held on January 25, 2023 recess at 6:19 p.m., and resume tomorrow, January 26, 2023, at 9:00 a.m.**

**CARRIED**

**7. Call to Order January 26, 2023**

**The Mayor called the meeting to order at 9:05 a.m.**

**The Mayor stated that this Special Meeting of Council is being held to consider the proposed 2023 Budget. This is day 3 of deliberations.**

**8. Staff Report CSR-2023-7 2023 Budget Approval (cont'd)**

**8.1 CSR-2023-7 2023 Budget Approval**

**Council continued the Budget Deliberations to consider the Recommendations as set out in the Staff Report CSR-2023-7.**

**The following Motion was tabled on January 25, 2023 and will now be dealt with.**

**Moved by Bill Meridis**

**Seconded by Beth Prost**

**Recommendation #2 - Amending Motion**

**That students not be hired for By-law, Engineering, Finance, Planning and Human Resources for a reduction of \$107,000.**

**DEFEATED**

**Moved by Beth Prost**

**Seconded by Jamie-Lee Ball**

**That Council eliminate Summer Student Staff Complement, Town Wide at a savings of \$352,740.**

**A Recorded Vote was requested**

**YES NO**

Beth Prost	X
Jamie-Lee Ball	X
Bill Gordon	X
Jack Contin	X
Bill Meridis	X
Catherine MacDonald	X
Jim Downer	X
Roberta Bald	X
Sheldon East	X

**DEFEATED**

**Moved by Bill Gordon  
Seconded by Beth Prost**

**Approve Security Services for Downtown (\$63,500).  
DEFEATED**

**Moved by Catherine MacDonald  
Seconded by Jim Downer**

**Approve Little Lake Park signage (one-way in Operations Division  
(\$1,000).  
DEFEATED**

**RES-2023-49**

**Moved by Beth Prost  
Seconded by Jamie-Lee Ball**

**2. That Service Level Change Requests (SLCR) as outlined on page 38 of the 2023 draft budget document with a net tax levy reduction of \$82,172 and net utility rates reduction of \$26,260 be approved, as amended:**

- **Approve the Arborist position at a cost of \$61,550 in the Operations Division**
- **Approve the Resident Boat Launch and Parking Pass at an estimated revenue of (\$80,000) in the Harbour Division.**
- **Approve the Culture and Special Events Coordinator position at a cost of \$69,654 in the Culture and Community Division.**
- **Approve one full time equivalent Staff at a cost of \$76,000 in the Municipal Law Enforcement Division be approved; and**

**That the Service Level Changes in the amount of \$127, 204 be approved.**

**CARRIED**

**RES-2023-50**

**Moved by Sheldon East  
Seconded by Jamie-Lee Ball**

**That the Budget request by the BIA in the amount of \$114,500 be approved.  
CARRIED**

**RES-2023-51**

**Moved by Sheldon East  
Seconded by Catherine MacDonald**

**That the 2023 Budget request by the Huronia Airport Commission in the amount of \$72,506 for Operating and \$100,000 Capital for equipment replacement, be approved.**

A Recorded Vote was requested

	<b>YES</b>	<b>NO</b>
Catherine MacDonald	x	
Sheldon East	x	
Bill Gordon	x	
Jack Contin	x	
Beth Prost		x
Bill Meridis		x
Jamie-Lee Ball	x	
Jim Downer	x	
Roberta Bald	x	

**Carried**

**RES-2023-52**

**Moved by Beth Prost  
Seconded by Jamie-Lee Ball**

**That the 2023 Budget request by the Huronia Museum in the amount of \$84,000 be approved.  
CARRIED**

**RES-2023-53**

**Moved by Beth Prost  
Seconded by Catherine MacDonald**

**That the Budget request by the Culture Alliance in the Heart of Georgian Bay in the amount of \$10,000 be approved.  
CARRIED**

**RES-2023-54**

**Moved by Jim Downer  
Seconded by Sheldon East**

**That the 2023 Budget request by the Severn Sound Environmental Association (SSEA) in the amount of \$161,763 be approved.  
CARRIED**

**RES-2023-55**

**Moved by Beth Prost  
Seconded by Jamie-Lee Ball**

**That the 2023 Budget request by the Midland Public Library in the amount of \$1,358,324 be approved.  
CARRIED**

**RES-2023-56**

**Moved by Beth Prost  
Seconded by Sheldon East**

**That the 2023 Budget request by the Midland Police Services Board in the amount of \$31,942 be approved.  
CARRIED**

**RES-2023-57**

**Moved by Sheldon East  
Seconded by Beth Prost**

**That the 2023 Budget request by the Midland Bay Landing Development Corporation in the amount of \$259,181 be amended and reduced to \$50,000.**

A Recorded Vote was requested

	<b>YES</b>	<b>NO</b>
Bill Gordon	x	
Jack Contin	x	
Beth Prost	x	
Bill Meridis	x	
Catherine MacDonald	x	
Jamie-Lee Ball	x	
Jim Downer		x
Roberta Bald	x	

**Carried**

**RES-2023-58**

**Moved by Sheldon East  
Seconded by Catherine MacDonald**

**8. That Committee requests as outlined on page 39 of the 2023 draft budget document with capital costs totaling \$44,000 be approved and added to the 2023 Capital Budget subject to Grant Funding.**

**CARRIED**

**RES-2023-59**

**Moved by Beth Prost  
Seconded by Jack Contin**

**9. That Council requests included in the Analysis section of Staff Report CSR-2023-7 with capital costs totaling \$617,600 be approved and added to the 2023 Capital Budget.**

**DEFEATED**

**Moved by Bill Gordon  
Seconded by Beth Prost**

**Recommendation #5 Amending Motion**

**That the insurance premium for the Midland Cultural Centre be waived for this term of Council.**

**DEFEATED**

**Moved by Jamie-Lee Ball  
Seconded by Sheldon East**

**Recommendation #5 Amending Motion**

**That the Insurance premium relief to the Midland Cultural Centre of \$20,070 and \$29,661 be approved.**

**DEPEATED**

**RES-2023-60**

**Moved by Jamie-Lee Ball  
Seconded by Sheldon East**

**5. That the 2022 premium relief to the Midland Cultural Centre of \$20,070 be approved.**

**CARRIED**

**RES-2023-61**

**Moved by Beth Prost  
Seconded by Sheldon East**

**15. That water bill relief of \$5,635 to the Bridge Club for their April 2021 bill be reduced by 50%.**

**CARRIED**

**RES-2023-62**

**Moved by Sheldon East  
Seconded by Catherine MacDonald**

**16. That pursuant to Ontario Regulation 284/09, Staff Report CSR-2023-7 serve as the method for communicating the exclusion of the following estimated expenses from the 2023 budget:**

- a. Amortization expense - \$4.5 million**
- b. Post-Employment Benefits - \$1.9 million**

**CARRIED**

**RES-2023-63**

**Moved by Beth Prost  
Seconded by Jack Contin**

**17. That in accordance with s.s.5(1) of the Development Charges Act, 1997 and s.5 of Ontario Regulation 82/98, it is Council's clear intention that any excess capacity provided by any of the above-referenced capital works will be paid for by future development charges.**

**CARRIED**

**RES-2023-64**

**Moved by Bill Meridis  
Seconded by Jamie-Lee Ball**

**18. That staff be directed to present the 2023 Fees and Charges By-law for Council's consideration at the next Regular Meeting of Council.**

**CARRIED**

**RES-2023-65**

**Moved by Bill Meridis  
Seconded by Jack Contin**



**1. That Council approve the 2023 tax supported base operating budget, with total gross expenditures of \$35,234,553 and a net property tax levy requirement of \$27,068,794.**

**CARRIED**

**RES-2023-66**

**Moved by Catherine MacDonald**

**Seconded by Jim Downer**

**19. That Staff be directed to present the 2023 tax rate by-law for all classes of property assessment for Council's consideration at a future meeting.**

**CARRIED**

**6. Confirmatory By-law**

**6.1 RES-2023-67**

**Moved by Jamie-Lee Ball**

**Seconded by Beth Prost**

**That By-law 2023-9 being a By-law to adopt the proceedings of the Special Meeting of Council with Closed Session held January 24, 25 and 26, 2023, be passed and enacted.**

**CARRIED**

**7. Adjournment**

**7.1 RES-2023-68**

**Moved by Roberta Bald**

**Seconded by Catherine MacDonald**

**That this Special Meeting of Council regarding the 2023 Budget Adjourn at 7:11 p.m.**

**CARRIED**

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Bill Gordon, Mayor

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Sherri Edgar, Clerk